# A COMPARISON OF PIM ESTIMATES WITH DIRECT STOCK INFORMATION FOR DWELLINGS

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One of the major sources of uncertainty in capital stock estimates stems from the use of the perpetual inventory method (PIM) in all the cases where direct stock information is not available. In the Danish capital stock estimates, it has been possible to dispense with the PIM as far as buildings are concerned. Instead, an administrative register of buildings is used together with a property register and the business register to produce an exhaustive enumeration of practically all buildings in the economy broken down by industry and sector. For the most important type of buildings, namely dwellings, the paper compares direct stock estimates derived by multiplying physical quantities (square meters) by the replacement prices per square meter with those that would result from applying the PIM to historical investment series. Dwellings are by far the most important non-financial assets in most developed economies.

### 1. INTRODUCTION

One of the major sources of uncertainty in capital stock estimates stems from the use of the perpetual inventory method (PIM) in all the cases where direct stock information is not available. In the Danish capital stock estimates, it has been possible to dispense with the PIM altogether as far as buildings are concerned. Instead, an administrative register of buildings is used together with a property register and the business register to produce an exhaustive enumeration of practically all buildings in the economy broken down by industry and sector. In order to get an idea of the amount of uncertainty introduced by applying the PIM it is obvious to make a comparison of the two methods of measuring the capital stock for a type of asset like buildings for which physical quantities can be valued at current replacement cost in a reasonably reliable way. For the most important type of buildings, namely dwellings, the paper compares direct stock estimates derived by multiplying physical quantities (square meters) by the replacement prices per square meter with those that would result from applying the PIM to historical investment series. Dwellings are by far the most important non-financial assets in

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most developed economies, so the quality of the estimate for dwellings is crucial for the quality of the figure for the economy's total capital stock.

In order to gain an impression of the properties of PIM it is obvious to compare the results of PIM calculations using different assumptions about service lives, and possibly also the shape of survival functions, with the results of a direct stock calculation. However, research reported elsewhere (cf. Biørn, Holmøy, and Olsen, 1989; Benson and Teck-Wong, 1999; OECD, 2001), suggests that PIM estimates are not very sensitive to the exact shape of the survival function, as long as the function is bell-shaped. That is why we have chosen in this paper to concentrate on the former aspect, namely the service lives. We shall study the effect of varying both the overall service lives, when these are treated as constant, and of assuming a secular decline in service lives over the past 130 years.

A by-product of the comparison and sensitivity analysis of PIM described above is an indirect estimate of the average service lives which have to be used in any case for calculating consumption of fixed capital and hence the net capital stock. Even if the calculation of the gross capital stock of a certain fixed asset is based on a direct estimation of the capital stock, the average service life of the asset in question is needed in order to calculate consumption of fixed capital and the net capital stock. This indirect estimate of the service lives results from a sensitivity analysis of which average service lives make the PIM yield an estimate of the gross stock which is close to the one resulting from the direct calculation of the stock.

### 2. MEASUREMENT METHODS FOR THE CAPITAL STOCK

The gross fixed capital stock is defined as the value, at a point in time, of fixed assets held by producers with each asset valued at "as new" prices, i.e. at the prices for new assets of the same type, regardless of the age and actual condition of the assets. It is a "gross" measure of the stock in the sense that it is calculated before deducting consumption of fixed capital (cf. OECD, 1973, 2001). As emphasized in the OECD (2001) manual on capital stock estimates, the gross capital stock is of little or no interest in its own right but serves as the starting point for calculating consumption of fixed capital and the net capital stock, both of which are important aggregates of the national accounts. In addition, it constitutes the point of departure for the calculation of capital services that are used in productivity studies.

Basically there are three different ways of measuring the gross capital stock. The first is by means of direct surveys of producers employing the fixed capital assets typically based on questionnaires. The second method is based on exploiting the information on fixed capital assets recorded in administrative registers. Like the first method it is based on a direct enumeration of fixed capital assets in existence at a given point in time. Yet, unlike the survey method it is not based on statistical questionnaires. Therefore, the enumeration is usually more reliable in that it is not dependent on sampling and statistical grossing techniques. Besides, the fact that the information is used by general government for regulatory purposes plus the self-controlling effect of opposite interests of buyers and sellers of capital goods imply that the information actually collected is likely to be more accurate.

On the other hand, the information available about the different capital assets may be more limited than that which can be collected in questionnaire based surveys. The latter may for instance ask about the degree of utilization and about historic acquisition prices, information that is usually not available in administrative registers.

The third method consists of deriving the gross capital stock by having an initial stock in the far past and then keeping track of all the additions to and withdrawals (discards or sales) from the capital stock. This is known as the Perpetual Inventory Method (PIM). It is an indirect way of calculating the capital stock by means of an accounting identity between stocks and flows. As the name suggests, the idea is to calculate the stock of fixed assets by viewing the capital stock like an inventory where the assets held in stock at a given point in time are calculated from observations of movements into and out of the inventory.

If the information underlying PIM is actually available as "hard" statistical information based on surveys, in principle PIM can be just as reliable as a direct observation of the capital stock. In practice, however, one or more of the variables in the accounting identity are missing. While there is generally a fair amount of information available about additions to the capital stock in the form of GFCF, i.e. acquisitions less disposals, very little if any information is available about discards. Besides, for assets with long service lives the investment series available may not be long enough to avoid the assumption about the initial stock being critical. The important point about PIM, though, is that the method can be applied in the absence of statistical information on discards by making assumptions about the retirement patterns.

This is at the same time the strength and the weakness of PIM—a strength because the method can provide capital stock estimates in an inexpensive way from long series of GFCF data alone; a weakness because of the assumptions about the survival functions, average service lives and the initial stock that have to be made and which introduce a sizeable amount of uncertainty in the estimates.

The PIM may be viewed as the default option in compiling capital stock estimates, the method to be used when it is not possible to observe the stock directly, cf. e.g. Bureau of Economic Analysis (1997). Some countries rely almost exclusively on PIM. Most countries apply PIM for at least machinery and nontransport equipment. Transport equipment appears to be the field where direct stock estimates are commonest, a fact which can undoubtedly be ascribed to the existence in most countries of administrative registers of autos, trucks, ships, aircraft etc. For buildings census information may in principle enable a one-off direct estimate of the stock to be made. However, in some cases there is not enough information about the size of buildings to allow a direct stock estimate.

In general, PIM and direct stock estimates need not be seen as substitutes, but rather as complementary methods where direct stock estimates are compiled at large time intervals to provide a benchmark which is then carried forward and backward in time using PIM. In Denmark, such complementarity is used for non-residential buildings for which a register-based direct stock estimate is made for the benchmark year 1995, which is carried backward to 1966 and forward to the current year by means of PIM.

### 3. THE CENTRAL REGISTER OF BUILDINGS AND DWELLINGS

### 3.1. Legislative and Administrative Framework

A central buildings and dwellings register (BDR) was established by law in Denmark in 1977. In combination with the central population register and other administrative registers the BDR is used for conducting a yearly population and housing census. The last traditional census using statistical questionnaires was carried out in 1970.

The BDR is used for a wide range of administrative purposes. It covers all buildings with the exception of small shacks. Municipalities and owners of real estate are required by law to update the register continuously. Every time a property is sold, a form requiring an updating of pre-printed BDR register data for the property concerned has to be filed with the municipalities responsible for updating the register. No buyer of real estate (or his lawyer) will go through with a deal without knowing the BDR information on the property in question. The legal requirements, the administrative uses plus strong incentives on the part of buyers and sellers of real estate to correct inaccuracies imply that the register data can be considered to be of a very high quality, at least for buildings which have been traded after 1977. The role of the register data in connection with purchases and sales of real estate introduces a certain self-policing element in that buyers and sellers (plus their lawyers) will rarely have the same interest in distorting information or failing to update the information on the register.

The BDR has essentially three types of units: the property, the building, and the dwelling/business premises unit. There is thus no mixing together of dwellings and business premises. The number of square meters in a given building used for housing purposes is uniquely identified. The register contains a wealth of information about the buildings, e.g. year of construction, surface and roof materials, installations and the source of heating.

# 3.2. Square Meters by Type of Dwelling From the BDR

With the massive amount of information in the BDR, it is possible to extract almost any information on dwellings. For the purpose of calculating the gross stock, one has therefore to consider which information is needed in order to achieve the best possible result.

First, the type of buildings to extract from the register must be delimited by the national accounts definition of what is included in dwellings. This means that garages and carports should also be included. Because dwellings are defined as an activity (use of premises), all units in the BDR labelled dwellings can be identified and retrieved.

Within units labelled dwellings, a further breakdown has been made. This is because of the widespread variation in different types of dwellings. In order to apply different prices to the different types of dwelling, the following categories are used:

- 1. Farmhouses.
- 2. One-family detached houses.
- 3. Terraced and semi-detached houses.

TABLE 1
Square Meters by Year of Construction Stock as of January 1, 1999

Vintages	Square Meters per 1/1 1999
Before 1900	50,196,435
1900–19	35,364,255
1920-39	41,666,875
1940-45	7,721,722
1946–59	32,889,202
1960-79	115,083,666
1980–98	50,819,661
Total	333,741,816

- 4. Multi-storey dwellings.
- 5. Student residences.
- 6. Other dwellings.
- 7. Holiday cottages.
- 8. Garden houses.
- 9. Garages, carports and other small buildings.
- 10. Not classified.

Another important aspect is the construction year, i.e. vintage. Older dwellings will typically lack more amenities than newer ones. Therefore a breakdown into two groups has been made, the one with construction year before 1940 and the other with construction year from 1940 and onwards, in order to differentiate prices between the two groups. The vintage problem is discussed further in the following section about prices.

In order to get an idea of the age structure of the dwelling stock, Table 1 shows the number of square meters with a breakdown into seven sub-periods of construction year. It can be seen that approximately 40 percent of the dwelling stock is from before the Second World War. It also shows that 1960–79 was a period with high construction activity. In that particular period, many suburbs were projected, and families were moving from multi-storey apartment buildings to newly constructed one-family houses.

Though not shown in this paper, it is also possible to make a breakdown into institutional sectors of ownership. The sectoral breakdown is important when using the (net) capital stock in national accounts balance sheets.

Register data are generally very reliable, provided the register is kept updated and checked for errors of registration at regular intervals. As explained above, the BDR is to a certain extent self-controlling in the sense that the purchaser and the seller of a property both have an interest in checking the data.

### 4. PRICES OF DWELLINGS USED IN THE DIRECT STOCK ESTIMATES

The BDR does not contain information on transaction prices. If such price information were available, it would of course be the preferred source. Failing such information the prices used in the direct stock estimates must be estimated construction costs per square meter.

#### TABLE 2

1995 SQUARE METER PRICES BY CATEGORY OF DWELLING,
DKK

Type of Dwelling	1995 price
Farmhouses	7,383
One-family detached houses	7,383
Terraced and semi-detached houses	7,383
Multi-storey dwellings	9,475
Student residences	9,475
Other dwellings	9,475
Holiday cottages	6,258
Garden houses	6,258
Garages and small buildings	2,213
Not classified	7,256

*Note*: The 1995 price refers to dwellings with construction year after 1940.

The square meter prices used for the direct stock calculation are the same as the prices used when calculating investment in new dwellings. As is the case with the square meters extracted from the BDR, the square meter prices are broken down into categories.

Table 2 shows the categories used and the corresponding prices. As can be seen, the square meter prices are less detailed than the classification of dwellings in the BDR. The level of detail, however, seems to be sufficient for the purpose of calculating the capital stock, as the categories are fairly homogenous.

These square meter prices are benchmarked approximately every 10 years by information collected from developers, contractors and government organizations. They are updated using indices of construction costs adjusted for productivity gains. Currently the construction cost index is adjusted downward 1 percent per year for all categories except multi-storey dwellings, which are adjusted by only 0.5 percent. The adjustments for productivity gains are checked when two successive benchmarks and the extrapolation between them in the course of the intervening period are compared. In practice, they have been found to be relatively stable, especially for residential buildings.

One may of course ask whether it is appropriate to assign basically the same square meter prices "as new" to dwellings put in place in the 1890s as to those erected in the 1990s. Are the differences with respect to installations and other aspects of quality not such that the residential buildings put in place a hundred years ago would command a lower market price per square meter if sold as new today than is the case for a comparable newly constructed building? Looking first at the installations, there is no doubt that the quality of kitchens and bathroom installations, as well as electrical systems is much better in new residential buildings than in older ones which have not been modernized. The same goes for elevators, an expensive facility in multi-storey apartment buildings.

An important point here, however, is that a very large share of old dwellings in general and of old owner-occupied dwellings in particular have had alterations to the original kitchens, bathrooms and electrical installations. Indeed, nowadays it is not uncommon, at least in owner-occupied dwellings, to replace the kitchens and bathrooms every 20–30 years. So a very large share of the dwellings put in place in the latter half of the 19th and first half of the 20th century which are still in existence today have in fact been very significantly upgraded and may well have a standard in terms of installations approaching new dwellings. The exception is elevators in multi-storey buildings that are extremely costly to install once a building has been completed. In this respect old multi-storey residential buildings have typically not been upgraded.

Another aspect of quality would seem to speak in favor of old residential buildings and against newer ones. This is when it comes to the basic quality of materials used and the craftsmanship applied by contractors. Here, construction work carried out before the 1960s arguably outperforms modern construction standards provided, of course, that the comparison is made in terms of buildings "as new." To be sure, such a statement only pertains to the old buildings that are still in use. In the late 19th and early 20th centuries, quite a lot of cheap dwellings for poorer people moving from the rural districts to the cities in general and to the capital in particular as part of the industrialization process were constructed by developers capitalizing on this demographic change. Yet the bulk of this lowcost speculative housing had been torn down by the late 1980s which is when our direct stock estimates start. The vast majority of the dwellings from that period that still remain in the housing stock must be characterized as representing quality construction work by contemporary standards. Evidence to that effect may be found in the market prices of old dwellings which-considering the shorter remaining service lives one would normally expect compared with new housesare remarkably high compared to newer ones.

Considering these arguments it does therefore not seem inappropriate to assign the same "as new" square meter prices to old dwellings without any lack of modern amenities (toilets, bathrooms, central heating), except possibly elevators as to newly constructed ones. On the other hand it is clear that older dwellings which have not been upgraded, and which lack one or more of the abovementioned amenities, should not be assigned the same "as new" square meter prices as newly constructed dwellings.

Looking at the pros and cons, it has been decided to reduce square meter prices for dwellings constructed before 1940. All prices used for dwellings constructed before 1940 are therefore only 87 percent of the prices used for dwellings constructed from 1940 and onwards, which again are equal to the current replacement cost per square meter.

The reduction is based on the number of dwellings with a lack of amenities such as bathroom, toilet and central heating. This seems to be better than an adjustment based on square meters, as these installations are mainly related to the individual dwelling and not the number of square meters. Also, dwellings without these installations are usually small. The adjustments are based on data from 1986. From these data it is apparent that the lowest quality of dwellings are constructed before 1940, which is why 1940 is chosen as the critical year. As old dwellings are currently renovated as part of government policy, the adjustment should be kept under surveillance and maybe revised. It is clear that one of the biggest uncertainty factors in the direct estimate of the residential capital stock is the question of which quality adjustment to apply to dwellings constructed in different periods.

### 5. LONG INVESTMENT SERIES USED FOR THE COMPARISON

# 5.1. Statistical Data 1930–98

The comparison uses investment series for PIM covering the period 1930–98, except for the World War II years 1940–45 for which there is no breakdown of gross fixed capital formation by type. The investment series at current and constant prices together with the deflators used are shown in Appendix 1. The time series for gross fixed capital formation in dwellings for the period 1946-98 stem from published figures, including under this heading the data from the databank of Statistics Denmark's macro econometric model. No independent research into the basic statistics of the years before 1966 has been undertaken, except for the use of quantity indicators for the years 1930-46 reported below. For the years 1966–98 the data are the official national accounts figures under the present compilation system based on SNA93/ESA95. These figures have been carried backwards using the evolution in residential investment in the national accounts published for that period. For the years 1948-65 the investment series used for the retropolation have been taken from the databank of the macro econometric model where the retropolation has been balanced against supply from the construction industry. For the years 1946-47 the basis for the retropolation has been residential investment according to the published national accounts of this early period which included a breakdown of investment in buildings into residential and nonresidential buildings. The official statistical publications from which the historical data used have been taken are shown in the list of references.

Whereas the retropolation for the period prior to 1966 must be considered as relatively reliable as far as new dwellings (including additions) are concerned, the figures calculated for alterations (improvements counted as investment) are considerably less reliable. For the period 1948-65, where the data used for the extrapolation has been taken from the databank of the econometric model, no published data are available on additions and alterations to dwellings. The data series in the databank has been constructed using published figures for residential investment in new dwellings in the national accounting system in place for the years 1947 to 1965. In that system all repair and maintenance to dwellings, including routine repair and maintenance, was counted as gross fixed capital formation, but published residential investment only included new dwellings. Repair and maintenance for the economy as a whole was shown as a total without any breakdown. The data series in the databank have therefore essentially been constructed starting from an assumption of a constant 1966 ratio between new construction and alterations for the period 1948-65, but with a balancing against the supply of construction output which has modified the assumption in the light of differences between estimated supply and demand. For the years 1948-65, both of our investment series have been carried back using the evolution in the single series for residential investment in the databank. This is equivalent to using a constant 1966 ratio.

For the period from 1948 back to 1930, the series for investment in both new construction and alterations have been carried backwards using the evolution in investment in new dwellings. This again is equivalent to assuming a constant 1966 ratio between the two components of investment in dwellings.

Year of Construction	Square Meters	%
Before 1930	103,297,309	31
1930 onwards	230,444,507	69
Total	333,741,816	100
1940–45	7,721,722	

 TABLE 3

 Square Meters Before and After 1930; Dwelling Stock As of January 1, 1999

It should be noticed that the weight of improvements in total residential investment is much smaller in the earlier years than has been the case in the more recent period. Therefore, the uncertainty introduced by the need to estimate alterations for the years up to and including 1965 is relatively limited.

The deflators for the year 1966 have been carried backwards using the deflators for residential investment in the databank of the econometric model and published national accounts for the years back to 1946. For the years 1930–39, no published deflator is available for residential construction. The evolution in the published deflator for total gross fixed capital formation has been used instead.

### 5.2. Constructed Data 1870–1929

Supposing one would have to derive capital stock estimates for dwellings from the investment series going back to 1930 with a big gap during the Second World War, how would one go about it? Clearly, it would be out of the question to disregard dwellings completed before 1930. It is seen from Table 3 that 31 percent of the square meters of dwellings in existence as of January 1, 1999 originate from before 1930. Disregarding the oldest dwellings would introduce a big downward bias in the estimated capital stock. One way or another the oldest dwellings would have to be accounted for in the PIM estimates.

The way chosen here to account for the oldest dwellings in the PIM estimates is to estimate an initial 1930 stock of dwellings and to make an assumption about the historical investment that has given rise to the initial stock. The latter is necessary in order to estimate the discards in PIM.

The initial 1930 stock has been estimated firstly by calculating a net capitaloutput ratio and then to assume that this net ratio is identical to the gross ratio.<sup>1</sup> The net capital/output ratio is defined as the ratio between the net capital stock and net output where net output is gross output less consumption of fixed capital. The net capital/output ratio has been calculated for the year 1932 for which there was a general valuation of all properties for real estate tax purposes. The numerator is calculated as the taxable value of all residential buildings (including residential buildings comprising business premises like shops) less the taxable value of the land belonging to the properties. The denominator is the gross output of dwelling services less consumption of fixed capital published in Statistics Denmark

<sup>&</sup>lt;sup>1</sup>Output includes the imputed rental value of owner-occupied dwellings. In the Danish national accounts this rental value is calculated by assigning average actual rents for rented dwellings in the same stratum. For this calculation the housing stock is stratified by size, location, year of construction, amenities etc.

(1948). This net capital/output ratio for 1932 is then assumed to be equal to the gross capital/output ratio for 1930. The initial 1930 stock at current prices is then derived by multiplying published gross output of dwelling services in 1930 by the estimated capital/output ratio. This figure is then inflated to 1995 prices by means of the deflator for new dwellings. The estimated initial 1930 gross capital stock of dwellings at current prices is estimated at 3.6 billion crowns, corresponding to 70 percent of GDP for 1930 as published in Statistics Denmark (1948). The value at 1995 prices is 167 billion crowns. The capital-output ratio in this calculation, and hence the initial capital stock, is very low. The capital-output ratio is only 7.5. The resulting PIM figures are consequently termed the "low case."

Whether this low capital-output ratio is due to a huge undervaluation in official real estate valuations for tax purposes, or whether it reflects an economic reality, is not known. However, since the capital-output ratio implied by these tax statistics is far below that resulting from a direct calculation of the capital stock in a later period, the presumption must be that the tax-based figures have a very strong downward bias.

For that reason an alternative calculation of the initial capital stock has been done with the much higher capital-output ratio for recent years implied by the direct stock calculation. The capital-output ratio used in the alternative calculation is that for 1995 which is the base year for the constant price calculation. The gross capital-output ratio for that year amounts to 23.6. With that much higher capital-output ratio, the initial 1930 gross capital stock of dwellings at current prices is estimated at 11.5 billion crowns, corresponding to 221 percent of GDP for 1930 as published in Statistics Denmark (1948). The value at 1995 prices is 527 billion crowns.

The results derived using this much higher capital-output ratio, and hence initial capital stock in 1930, is dubbed "the high case" in the rest of this paper.

In order to apply PIM, the initial 1930 stock has to be broken down into vintages. Otherwise the discards cannot be estimated. This is done by assuming that the initial 1930 capital stock was the result of a long history of residential investment growing by 2.5 percent a year in real terms with no discards prior to 1930. More specifically, the resulting series has been truncated in 1870, which implies that 5.65 percent of the stock of dwellings in 1930 is assumed to result from investment prior to 1871, which by the truncation is allocated to the year 1870.

After the gaps in the statistical investment series have been filled with these "modelled" data, a very long series for investment in dwellings covering the whole period 1870–1998 is available as input to the PIM calculation. All the calculations are performed on the series at constant 1995 prices.

## 6. SERVICE LIVES AND SURVIVAL PATTERNS

When using the PIM, one has to make assumptions about service lives and survival patterns. In Denmark, very few dwellings are currently discarded, not least due to a policy of preservation of the environment of city centres. Partly as a consequence of that policy the average age of dwellings is fairly high. Before the 1980s, on the other hand, there appears to have been important discards amounting to around 0.5 percent of the stock each year, cf. Andersen (1992).

	New	Alterations
Benchmark	80	35
Very long	100	40
Long (benchmark)	80	35
Medium	70	30
Short	60	20
Very short	50	15

TABLE 4 Service Lives Used in the PIM

When deciding the service lives, it is important to look at the expected service lives at the time of investment. This means that one cannot look at buildings that may be about to be discarded today and which are, say, 100 years old and conclude that service lives are approximately 100 years. That is because some buildings erected 100 years ago have already been discarded. Therefore, when the Danish dwelling stock today seems to attain a very high service life before scrapping, this is partly because only the high-quality part is left. This "quantity" issue has a dual "price" side, cf. Hulten and Wykoff (1981) who study prices in used asset markets and correct them for the probability of retirement.

In this paper the benchmark service life for new dwellings is 80 years and for alterations 35. The service lives used in the sensitivity analysis are shown in Table 4.

The sensitivity analysis also looks at the effect of differentiating service lives depending on year of construction. Two scenarios are studied:

- 1. "Big decline": Up to construction year 1935: 100 years, 1935–50: 75 years, 1950–66: 60 years.
- 2. "Small decline": Up to construction year 1935: 100 years, 1935–50: 90 years, 1950–66: 80 years.

To connect the service lives, linear interpolation is used. For instance, the service life of 100 years in 1935 is connected to 90 years in 1950, and the 90 years in 1950 is connected to the 80 years in 1966 using an assumption of linear decline. The service lives chosen are further discussed in Section 8.

In the PIM estimation of the stock of dwellings a Winfrey S3 survival function is used, cf. Winfrey (1939). There are several types of Winfrey survival functions, but they are all bell-shaped. The Winfrey S3 is a "medium peaked" symmetrical function.<sup>2</sup> It would be possible to do the calculations using other functions than the S3 type, but in order to keep the amount of data down, it was decided to use only the S3 type for the analyses in this paper.

There are other survival functions than Winfrey, e.g. Weibull (which is also bell-shaped), linear retirement and delayed linear. However, the Winfrey survival function seems to be the one most commonly used in countries that apply PIM to calculate the capital stock. Furthermore, as already mentioned, the exact shape of the survival function does not seem to matter much, as long as it is bell-shaped.

 $<sup>^{2}</sup>$ The Winfrey survival functions are grouped by skewness and peakedness. Skewness is grouped into left, symmetrical and right skewed, and peakedness from 0 to 6 where 0 is the flattest and 6 the most peaked.

For that reason we have chosen to concentrate the sensitivity analysis in this paper on the average service lives rather than the shape of the survival function. All the experiments with PIM in the paper are carried out using the Winfrey S3 survival function.

### 7. Results

### 7.1. Levels

The direct closing stock calculations for all the years 1988–98 with a breakdown by type of dwelling are shown in Table 5 at both current prices and constant 1995 prices.

The figures are obtained by multiplying the number of square meters for each category of dwelling by the corresponding square meter prices, where the latter are differentiated for dwellings erected before and after 1940. It should be noticed that in 1995, the current and constant price values are not the same. This is because the current price value must be calculated using prices observed at the point in time which the stock refers to, i.e. the end of the period, whereas at constant prices, the prices used are the average prices for the reference year.

The constant price values are exhibiting a slow growth during the ten year period shown, a fact which reflects a low level of construction of new dwellings. Over the past decade, a very high share of total residential investment has come in the form of renovations and improvements to the existing stock of dwellings. To a certain extent this is the outcome of a deliberate political choice with the aim of preserving the neighborhoods of existing city centers by channelling a large part of public funding into improvements rather than new construction. By far the largest part, however, is private investment, mainly by owner-occupiers.

Table 6 shows the corresponding figures at constant 1995 prices for the PIM calculations with a high and a low initial 1930 stock. It also shows the real growth rates of the gross capital stock in the direct and PIM calculations.

Figure 1 shows a comparison of a direct calculation of the closing stock of dwellings in 1998 at 1995 prices with the result of a PIM calculation for two scenarios concerning the initial stock in 1930, namely the "low" and the "high" cases as regards the initial stock in 1930. Results for all the years 1988–98 are shown in Table 6. The PIM calculations shown in Figure 1 are based on service lives of 80 years for new dwellings and 35 years for alterations. The estimated service life of 80 years for new dwellings is the one we would expect knowing the assumptions used in similar countries as well as our own experience. For alterations about the frequency of renewing roofs, windows, kitchens and bathrooms, those types of replacements being among the most important alterations, plus what is assumed in other countries. The margin of error on the service life for alterations is definitely big. Those two service lives we would regard as the a priori most informed guess possible based on the existing evidence.

As a reference, GDP in 1998 at 1995 prices is 1095 billion crowns. The gross capital stock of dwellings is thus more than twice GDP. As mentioned in the introduction, dwellings are by far the most important type of non-financial asset in the

CLOSING STOCK		OF DWELLINGS 1988–98; DIRECT	-98; Direct	IA STOCK CAI	IABLE 3 STOCK CALCULATION; CURRENT PRICES AND 1995 PRICES (MILLION DKK)	CURRENT F	RICES AND	1995 Prices	S (MILLION	DKK)	
	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998
<i>Total</i> Current prices Constant 95 prices	1,670,870 2,080,123	$1,773,513 \\2,102,381$	1,856,571 2,123,446	1,949,927 2,138,661	2,059,143 2,154,251	2,081,332 2,166,387	2,147,742 2,180,421	2,212,180 2,195,019	2,269,522 2,215,500	2,330,628 2,234,124	2,407,611 2,256,365
Breakdown into type of dwelling Current prices Farmhouses One-family detached houses Terraced and semi-detached	g 133,351 749,206 138,693	139,658 790,499 152,417	143,136 815,000 163,112	148,808 851,311 173,840	154,407 894,337 186,073	153,799 895,070 188,143	157,031 919,802 194,326	160,952 949,543 201,168	160,894 978,332 206,426	160,441 1,009,579 212,067	$160,892 \\ 1,046,727 \\ 218,391$
Multi-storey dwellings Studiti-storey dwellings Other Autollings	466,788 7,203 62 495	493,793 7,865 66 598	526,493 8,498 69 975	554,824 8,995 77 574	586,994 9,645 76 201	600,846 9,975 76 989	624,398 10,415 79 240	640,479 10,733 79 911	651,988 10,951 80 730	668,984 11,362 82,029	691,112 11,772 83 601
Holiday cottages Garden cottages Garages, carports, other small	48,257 2,099 62,686	53,219 2,185 67,245	57,475 57,475 2,416 70,507	62,447 62,447 2,591 74,530	68,704 2,811 79,969	72,284 3,028 81,196	74,731 3,116 84,682	77,386 3,255 88,752	79,840 3,617 96,743	82,214 82,214 3,675 100,275	$ \begin{array}{c}       3,800 \\       3,818 \\       3,818 \\       106,406 \\   \end{array} $
buildings Not classified	91	33	L	L	4	2	1	1	1	3	1
<i>95 prices</i> Farmhouses One-family detached houses Terraced and semi-detached houses	161,134 905,301 167,589	160,971 911,132 175,677	160,910 916,201 183,366	160,845 920,172 187,902	159,830 925,746 192,608	159,671 929,241 195,326	159,570 934,677 197,469	159,601 941,572 199,479	156,764 953,220 201,127	153,716 967,262 203,178	151,061 982,767 205,046
Multi-storey dwellings Student residences Other dwellings	605,700 9,346 81,093	•	616,552 9,952 81,886	621,757 10,080 81.329	-	628,541 10,435 80,538	632,577 10,551 80,278	636,482 10,666 79,413	639,337 10,739 79,163	$642,407 \\10,911 \\78,770 \\$	645,883 11,002 78,130
Holiday cottages Garden cottages Garages, carports, other small	71,108 3,092 75,640	71,753 2,947 77,326	72,480 3,047 79,043	73,025 3,030 80,515	73,983 3,027 83,066	74,973 3,140 84,518	76,007 3,169 86,122	76,530 3,219 88,056	77,451 3,508 94,189	78,333 3,502 96,044	79,219 3,563 99,694
buildings Not classified	119	41	6	∞	4	2	-	-	П	3	1

**TABLE 5** 

321

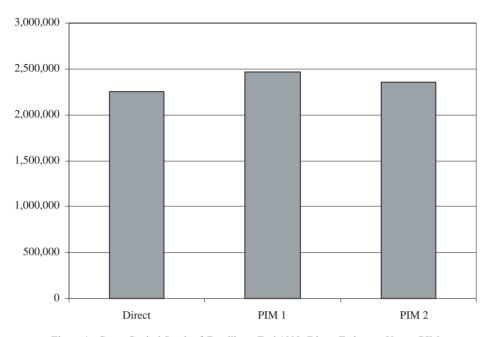
	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998
Total			0.000 60	10 CIC C	02 900 0	2245 (2)			2 111 050	C00 ECF C	115 201
Hign initial 1930 stock Low initial 1930 stock	2,251,327	2,2/6,454 2.116.093	2,141.520	2.162.899	2,328,502 2,183,776	2,345,030 2,206.075	2.230.776	2,381,292	2,286.754	2,457,802	2,465,286 2.350.896
Direct stock calculation	2,080,123		2,123,446	2,138,661	2,154,251	2,166,387	2,180,421	2,195,019	2,215,500	2,234,124	2,256,365
Growth rates											
High initial 1930 stock		1.12	0.89	0.70	0.68	0.74	0.83	0.93	1.00	1.11	1.13
Low initial 1930 stock		1.46	1.20	1.00	0.97	1.02	1.12	1.22	1.28	1.39	1.40
Direct stock calculation		1.07	1.00	0.72	0.73	0.56	0.65	0.67	0.93	0.84	1.00

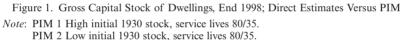
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**TABLE 6** 

Note: Service lives used for the PIM calculations are 80/35.

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economy. Consequently, measurement errors concerning the stock of dwellings will have large consequences for the accuracy of the estimate of the total capital stock.

Looking at Table 5 and Figure 1, which show a gross closing stock of dwellings in 1998 of about 2.3 trillion crowns at 1995 prices, in combination with Table 3 make clear that it is the "high case" scenario regarding the initial 1930 capital stock which is the more realistic one. Indeed, the initial 1930 stock at 1995 prices of 527 billion estimated in the case where the initial stock is estimated using a capital-output ratio of 23.6 corresponds to 23 percent of the 1998 stock when the latter is directly estimated from stock information. Table 3 shows that dwellings dating from before 1930 account for 31 percent of the square meters in existence. Allowing for the discards that have occurred in the intervening period, this comparison with physical data shows that even what we have dubbed the "high case" for the initial 1930 stock is probably underestimated. It takes some rather high reduction factors for lower quality of dwellings dating from before 1930 to reconcile the physical data with even the "high" estimate of the value of the initial stock of residential capital in 1930.

Based on the above reasoning, the analyses in the sequel will proceed from the "high case" in regard to the initial stock and dismiss the "low case" as unrealistic, assuming this would be recognized in an independent application of PIM. On the

other hand, we do not consider an even higher initial capital stock, as the information from the direct stock estimate would normally not be available to national accountants having to resort to PIM. The capital-output ratio of 23.6 and the "high case" is considered in this paper as the scenario most favorable to PIM.

The reason that even what we call the "high case" for the initial 1930 stock of dwellings may give rise to an underestimation could be thought to be that the figure for output of dwelling services in 1930 is too low. In order to calculate the initial stock in the "high case" the capital output ratio of 23.6 is applied to the figure for the output of dwelling services in 1930 published in Statistics Denmark (1948). The output consists of actual rents and imputed rents of owner-occupied dwellings. The latter might a prori be thought to be too low, considering the difficulties inherent in imputing rents to farmhouses for which there is no market for rented dwellings. The weight of farmhouses and other houses in rural districts was much higher in 1930 than nowadays, and farmhouses etc. therefore had a significant impact on the estimate of total rents. Nevertheless, we do not change the initial 1930 capital stock in the "high" case in the application of PIM in this paper. If one did not have the direct stock information and had to rely solely on PIM. the "high case" initial 1930 capital stock would probably be the best possible estimate. Moreover, the published figure for the output of dwelling services in 1930 (487.1 million) makes up 9.4 percent of GDP. This figure in no way appears to be suspiciously low. It was consequently decided to accept the figure in the calculation of the initial capital stock.

It is seen from Figure 1 that both the "low case" and the "high case" PIM estimates are above the direct stock estimate. Since the initial 1930 stock is in all likelihood understated even in the "high" case, the pattern in Figure 1 can be taken as circumstantial evidence that a service life of 80 years for new dwellings and additions and 35 years for alterations is too high.

An important point, however, is that in the absence of a register enabling a direct estimate to be made, the PIM calculation dubbed the "high" case in Figure 1 would presumably be considered as the best possible estimate of the stock of dwellings. As is clear from the figure this would imply an overstatement of the gross capital stock of dwellings by 9 percent, or in absolute terms of 209 billion crowns at 1995 prices or 19 percent of GDP.

### 7.2. Growth Rates

Looking at the real growth rates of the gross capital stock implied by the direct calculation and by the PIM estimates (Table 6) it is seen that both the high initial 1930 stock and the low initial 1930 stock have growth rates similar to the direct stock calculation. However, using the high initial 1930 stock in the PIM calculation yields growth rates closer to that of the direct stock calculation. This result seems to be in favor of the high initial 1930 stock.

It is interesting to note that the growth rates in both PIM calculations are higher than the growth rates in the direct stock calculation. This may indicate that the service lives used and/or the investment series are too high. However, since the investment series in dwellings from the national accounts are based on solid information, it is most likely that the service lives used are too high.

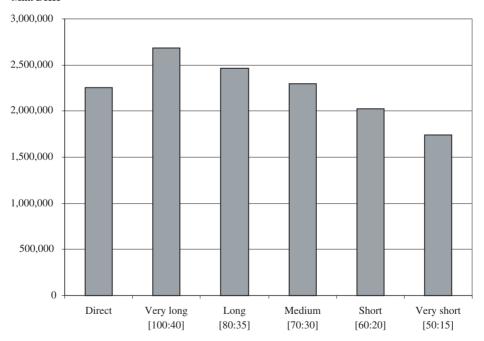
### 8. SENSITIVITY ANALYSIS

In order to see how much the PIM estimate depends on the assumption about average service lives we have calculated the closing stock in 1998 at 1995 prices by means of PIM with five different scenarios regarding service lives. As a by-product this sensitivity analysis yields an indirect estimate of the average service lives of dwellings, namely the service lives that would render the PIM estimates compatible with the direct stock estimate.

It goes without saying that this indirect estimate of service lives is dependent upon the long investment series as well as the form of the survival function being broadly correct. These are important assumptions, but given the absence of direct information about the service lives of dwellings it is interesting to derive an indirect estimate.

The results of the sensitivity analysis are shown in Figure 2. The service lives applied in the five scenarios are shown in brackets. The first number refers to the average service life of new dwellings and additions, the second to the average service life of alterations. The chart shows that an average service life of 70 years for new dwellings and additions and 30 years for alterations would render the PIM estimate almost compatible with the direct stock estimate.

Given the earlier remark about the initial 1930 capital stock being probably somewhat underestimated in the PIM calculations, it can be said that there is no indication in the investment data from 1930 onwards that the average service life



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Figure 2. PIM Estimates of the Gross Capital Stock of Dwellings—Sensitivity to Service Lives *Note*: All high initial 1930 stock.

TABLE 7
AVERAGE SERVICE LIVES OF DWELLINGS (YEARS)

	USA	Japan	Australia	Belgium	Finland	Germany	Iceland	Norway	Sweden	UK
<i>I–4 unit structures</i> New Add. and alterat.	80 40	45 -	60–90 40	80 _	55 -	70 _	85 85	90 90	75	100 10
5+ unit structures New Add. and alterat.	65 32	50 _	60 40	80	55 _	70	85 85	90 90	75	100 40

Source: OECD (1993), Meinen, Verbiest, and de Wolff (1998). For more detailed information for the USA, see Katz and Herman (1997).

for new dwellings and additions is higher than 70 years. If anything, it may be argued to be slightly lower.

In the Danish case the PIM estimates are highly sensitive to the assumed service life of new dwellings and additions but much less so to even big variations in the average service life for alterations. This is due to the fact that the investment in alterations is much smaller than in new dwellings and additions except for the last two decades where the picture is drastically changed. However, for such recent investment the stock estimates are not very sensitive to variations in the average service life as there are very few discards at this early stage.

Table 7, which is based on information in OECD (1993), cf. also Meinen, Verbiest, and de Wolf (1998), shows the average service lives used in the PIM estimates of the stock of residential capital in a number of OECD countries. It is seen that there are big differences in the service lives assumed by the various countries. This may reflect real differences among countries which may be related to cultural and demographic factors. However, to the extent that the different service lives assumed in the various countries are not real, but merely the consequence of assumptions, they do affect the reliability of capital stock data in general and of international comparisons of capital and wealth in particular. The sensitivity analysis shown in Figure 2 illustrates that PIM estimates of the stock of dwellings are critically dependent on a relatively narrow margin of error concerning the average service life, a margin much narrower than the 45–100 years variation for new 1–4 unit structures shown in Table 7.

On this basis Meinen, Verbiest, and de Wolff conclude: "On dwellings no observed data are available. Looking at the OECD tables an average of 75 years seems to be an acceptable estimate".

The results of our analysis based on Danish register data and historical investment data would appear to broadly confirm that conclusion. Our sensitivity analysis suggests an average service life for new dwellings and additions in the order of 70 years.

This finding together with the results from the other countries has been taken into consideration in the recent benchmarking of the Danish capital stock estimates. In the 2000 benchmarking the service life used for calculating consumption of fixed capital of the existing stock of dwellings erected after 1960 has been revised down from 80 to 75 years. When comparing this figure with the abovementioned 70 years it has to be borne in mind that service lives applied to a directly calculated stock of capital goods are not the same as the service lives used in PIM calculations.

Service lives applied to the stock of capital goods in existence at a given point in time have to be longer than the average service life of a given vintage of capital goods as applied in PIM calculations, since a part of the vintage will have been discarded between the time of investment and the point in time of the direct observation of the capital stock broken down by vintage. Even for relatively young vintages there will have been some discards due to accidents as well as demolitions in connection with the building of roads and other infrastructure. The average service life in the new benchmark for dwellings dating from 1960 onwards of 75 years as regards the stock of dwellings in existence in 1988 and later years thus corresponds to an average service life for the vintages of residential investment since 1960 of somewhere between 70 and 75 years.

The conclusion about the average service life of new dwellings in Denmark reached in this paper is apparently at variance with the average service life estimated by Boligministeriet (1990) and Andersen (1992). Andersen estimates a median service life of 100 years. The median is used in her analysis instead of the mean because she assumes that a small number of dwellings have an infinite service life. For practical purposes the median reported in her article can be compared with the average service lives reported by others.

There are at least two reasons to believe that the average service life of 100 years is too high, at least if the service life is to be understood as pertaining to residential investment in new dwellings as understood in the national accounts.

Firstly, these authors estimate the service life of dwellings by looking at demolition statistics showing the actual age of the (small number of) dwellings that were discarded in the course of the 1980s. The solid data for the 1980s based on the BDR is supplemented by material from the population and housing censuses of the previous decades which can indirectly shed light on the number of discarded dwellings but not on the average age of the dwellings demolished or abandoned. Looking at the actual age of dwellings demolished is in principle a sound methodology for estimating the service life of the *load-bearing construction* of a dwelling but not of the dwelling as a whole. If the period studied is long enough, the age pattern of houses demolished should give a reasonably representative picture of the longevity of the bearing constructions. However, as already mentioned, the 1980s and (1990s) were characterized by a policy of renovating and upgrading old residential buildings rather than building new ones. Consequently, the average age of houses demolished in the 1980s may not be representative of the longevity of the vintages of dwellings they come from. This may potentially lead to an upward bias. Moreover, the material used from censuses is much less solid than the BDR information and does not give a clear-cut picture of the age of dwellings that have been demolished.

Secondly, the service life of the *load-bearing construction* of a dwelling cannot be identified with the average service life of the dwelling as a whole. Indeed, the load-bearing construction (foundation, pillars, walls etc.) is typically that part of a dwelling which has the longest economic life. Important parts of the dwelling such as the roof, the heating or air-conditioning installations, the kitchen, bathrooms etc. mostly have to be replaced in whole or in part one or more times in the

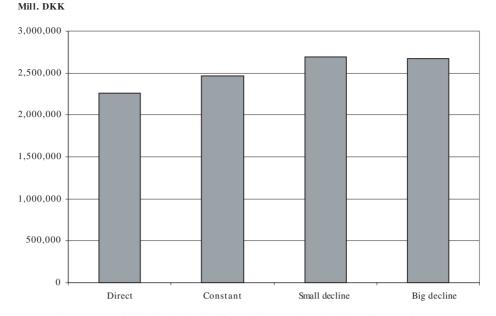


Figure 3. Sensitivity Analysis of Differentiating Service Lives According to Vintages *Note*: All high initial 1930 stock.

course of the life of the load-bearing construction. The replacements are themselves predominantly treated as investment (alterations) in the national accounts. The average service life of a *dwelling as a whole* must therefore be considerably lower than that of the bearing construction.

For the above reasons there is hardly any doubt that the 100 years service life estimated by Boligministeriet (1990) and Andersen (1992) are too high for national accounting purposes.

Another sensitivity analysis has been carried out regarding the impact of a potential decline in service lives on the capital stock estimates.

Figure 3 shows that at present the PIM estimates of the *gross* stock of dwellings are not very sensitive to the speed of an assumed decline in longevity after 1935. The results in scenarios 2 and 3 are very close. This is due to the fact that rather few dwellings erected after 1935 are discarded before 1999 under the Winfrey S3 retirement pattern with these average service lives.

However, in future, when the newer dwellings from the big vintages in the 1960s and 1970s approach their average service life and begin to be discarded in large numbers if the Winfrey S3 curve is assumed, the assumption about a decline, or absence thereof, in the average service life will become critical if one applies PIM in order to calculate the gross stock of dwellings. Furthermore, a gradual decline in the service life of dwellings may have a very sizeable impact on consumption of fixed capital and the *net* capital stock, since the reduction in service life has an immediate impact on the consumption of fixed capital calculated for the newer vintages. The calculation of consumption of fixed capital and the net stock are, however, outside the scope of the paper.

### 9. CONCLUSION

The comparison of direct estimates of the gross stock of residential capital with estimates derived from long time series of investment data using PIM gives several interesting insights.

First, the need to have extremely long time-series of residential investment if PIM is to account properly for the older dwellings. Of course, in countries experiencing very fast economic growth and population growth this aspect will be less important than in economies with more modest population growth and (overall) economic growth. The need to estimate investment data for the distant past introduces significant uncertainty in PIM estimates for assets with as long a lifetime as dwellings.

Second, the sensitivity analysis of the results of PIM demonstrates the need for reasonably accurate estimates of the average service life of dwellings, if PIM is to yield reliable results.

Third, as a by-product of the comparison and the sensitivity analysis it is possible to derive an indirect estimate of the average service life of dwellings, namely as the service life that renders the PIM compatible with a direct estimate of the capital stock. The paper suggests an average service life which is close to the average of the service life assumptions reported to the OECD by a number of countries.

Fourth, the service lives for dwellings currently applied by countries in deriving capital stock estimates vary from 45 to 100 years. It is by no means clear that all of this variation is due to real differences between the countries. To the extent it is not, the variation poses a problem for international comparisons of capital and wealth. Given the very great weight of dwellings in the capital stock, there is a good case for investing research funds in studies of the retirement pattern of dwellings.

			FONG TNVESTME	LUNG INVESTMENT SERIES USED FOR FIN CALCULATIONS	K FIM CALCULATI	CND		
	Invest. in New Dwellings Current Prices	Invest. in Alterations Current Prices	Total Residential Investment Current Prices	Investment in New Dwellings 1995 Prices	Investment in Alterations 1995 Prices	Total Residential Investment 1995 Prices	Deflator, New 1995 = 1.00	Deflator, Alterations 1995 = 1.00
Year				1,000 DKK	KK			
1930	255,943	42,608	298,551	25,177,932	3,333,944	28,511,877	0.021	0.027
1931	255,781	42,581	298,362	25,974,510	3,439,423	29,413,934	0.021	0.026
1932	191,755	31,922	223,677	19,714,143	2,610,455	22,324,597	0.020	0.026
1933	277,015	46,115	323,131	27,898,607	3,694,203	31,592,810	0.021	0.026
1934	348,173	57,961	406,135	33,954,465	4,496,092	38,450,557	0.022	0.027
1935	328,722	54,723	383,446	31,442,641	4,163,488	35,606,129	0.022	0.028
1936	285,768	47,573	333,341	26,565,406	3,517,667	30,083,073	0.023	0.028
1937	268,910	44,766	313,677	23,150,397	3,065,467	26,215,864	0.024	0.03I
1938	255,619	42,554	298,173	21,010,543	2,782,118	23,792,661	0.026	0.032
1939	334,233	55,641	389,874	26,480,157	3,506,379	29,986,536	0.027	0.033
1940				19,511,615	2,583,637	22,095,252		
1941				13,981,800	1,851,405	15,833,205		
1942				17,974,675	2,380,122	20,354,797		
1943				23,155,779	3,066,180	26, 221, 959		
1944				21,118,716	2,796,442	23,915,158		
1945				15,968,946	2,114,533	18,083,479		
1946	824,970	137,335	962,305	17,619,679	2,333,115	19,952,794	0.047	0.059
1947	696,995	116,031	813,026	13,753,169	1,821,130	15,574,300	0.051	0.064
1948	842,878	140,316	983,194	15,340,073	2,031,261	17,371,334	0.055	0.069
1949	866,809	144,300	1,011,109	15,348,674	2,032,400	17,381,074	0.056	0.071
1950	1,048,864	174,607	1,223,471	17,304,470	2,291,377	19,595,847	0.061	0.076
1951	1,136,323	189,167	1,325,490	15,498,531	2,052,243	17,550,774	0.073	0.092
1952	1,241,284	206,640	1,447,924	16, 302, 440	2,158,693	18,461,133	0.076	0.096
1953	1,418,390	236,124	1,654,514	19,301,200	2,555,775	21,856,974	0.073	0.092
1954	1,584,492	263,775	1,848,267	21,230,891	2,811,295	24,042,186	0.075	0.094
1955	1,331,581	221,672	1,553,253	17,364,115	2,299,275	19,663,390	0.077	0.096
1956	1,315,923	219,065	1,534,988	16,490,473	2,183,591	18,674,064	0.080	0.100
1957	1,614,527	268,775	1,883,302	19,605,182	2,596,027	22,201,209	0.082	0.104
1958	1,499,296	249,592	1,748,889	18,224,500	2,413,203	20,637,703	0.082	0.103
1959	1,944,465	323,701	2,268,166	23,373,986	3,095,074	26,469,060	0.083	0.105
1960	2,084,869	347,074	2,431,943	24,317,297	3,219,983	27,537,280	0.086	0.108
1961	2,644,647	440,262	3,084,909	28,749,917	3,806,930	32,556,847	0.092	0.116
1962	3,023,957	503,407	3,527,363	31,246,034	4,137,454	35,383,488	0.097	0.122
1963	2,991,562	498,014	3,489,576	29,774,171	3,942,556	33,716,727	0.100	0.126

APPENDIX 1 Long Investment Series Used for PIM Calculations

0.134 0.146 0.156 0.164 0.173 0.173	0.198 0.221 0.221 0.221 0.236 0.337 0.366 0.337 0.346 0.346 0.346 0.348 0.348 0.348 0.518 0.518 0.518 0.518 0.518 0.518 0.518 0.518 0.518 0.712 0.712 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.741 0.742 0.741 0.741 0.742 0.741 0.741 0.741 0.742 0.741 0.741 0.770 0.700 0.770 0.770 0.770 0.770 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.7700 0.77000 0.77000 0.7700000000	
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